Date: 23/05/2017 14:47:23

# Public consultation on whistleblower protection

Fields marked with \* are mandatory.

# Information on publication

\* IMPORTANT NOTICE ON THE PUBLICATION OF CONTRIBUTIONS

Contributions received from this survey will be published on the European Commission's website. Do you agree to the publication of your contribution?

For further information, please consult the privacy statement attached

- Yes, my contribution may be published under my name (or the name of my organisation)
- Yes, my contribution may be published but should be kept anonymous (with no mention of the person/organisation)

# Identification

- \* In what capacity are you completing this guestionnaire?
  - In my own capacity
  - On behalf of an organisation

* Wha	t is the nature of your organisation?
0	Business/professional association
	Trade union/trade union association
	Enterprise (legal entity with an economic activity)
	Academic/research institution
	Law firm/notary
	Hospital
	Media
	Non-governmental organisation (NGO)
•	Public authority/administration
<b></b>	Independent surveillance authority (e.g. independent body dealing with consumer protection, competition, regulation of the energy sector, central banks, auditing bodies etc.)
	Judicial authorities and law enforcement structures
	Other
	Non Applicable
* Wha	t is the area of activity of your organisation?
	Manufacturing
	Retail
	Transport
	Health
	Education
	Energy
	Food safety
	Environment
	Security
	Bank/other financial services
	Financial or tax advice
	Legal advice
	ludicion / love opforcoment
	Judiciary/law enforcement
	Consultancy
0	•
0	Consultancy
0	Consultancy Media

# \* Please specify

## 50 character(s) maximum

Greens/EFA group in the European Parliament

# \* Is your organisation included in the EU Transparency Register?

It is not compulsory to register to reply to this consultation. We would however encourage you to register <a href="here">here</a> as the Transparency Register provides citizens with direct and single access to information about who is engaged in activities aiming at influencing the EU decision-making process, which interests are being pursued and what level of resources are invested in these activities.

Yes

No

# \* Please indicate the place of establishment of your organisation Main headquarters in case of multinational organisations Austria Belgium Bulgaria Croatia Cyprus Czech Republic Denmark Estonia Finland France Germany Greece Hungary Ireland Italy Latvia Lithuania Luxembourg Malta Netherlands Poland Portugal Romania Slovak Republic Slovenia Spain Sweden United Kingdom Other From your direct work experience, do you have knowledge of whistleblower cases in the last ten years? Yes

O No

How did you obtain this knowledge: I was directly involved (as whistleblower or as witness to whistleblower cases, e.g. disclosure by a colleague) I was involved in investigating whistleblower cases I professionally collect information on whistleblower cases What is the size of the organisation concerned (i.e. where the whistleblower cases occurred), including self-employed workers?  $\bigcirc$  1 – 9 (micro) 10 – 49 (small) 50 – 249 (medium sized) 250 – 999 (large) 1000 or more (large) 5000 or more (large) Non applicable (the organisation concerned was a public administration) What is the annual turnover of the organisation concerned? Less than EUR 200 thousand Between EUR 200 thousand and 2 million.

- Between EUR 2 million and 10 million
- Between EUR 10 million and 50 million
- Above EUR 50 million
- Non applicable (the organisation concerned is a public administration)

Is the organisation concerned present:

- in one EU country only
- in more than one EU country
- also in countries outside the EU
- Non applicable (the organisation concerned was a public administration)

How many EU countries?

- Between 1and 3
- Between 4 and 10
- More than 10

# Perceptions and opinions on whistleblower protection

•	Yes
	No
	Don't know
To you interes	or mind, how often are workers reporting their concerns about threats or harm to the public
	Very often
0	Often
•	Rarely
	Very rarely
	Don't know

Do you think that whistleblowing should be protected?

# To your mind, which of the following are the most important reasons why a person might decide not to blow the whistle?

Please rate importance, 1: very important, 2: important, 3: somewhat important, 4 not important .

	1	2	3	4	Don't know
Do not know how/where to report	0	•	©	©	0
Threat or harm to the public interest difficult to prove	0	0	•	0	•
No action will be taken to remedy the wrongdoing	•	•	0	0	•
Fear of legal consequences	•	0	©	©	0
Fear of financial consequences	•	©	0	0	0
It would be an act of disloyalty	•	0	0	0	0
It would be a breach of professional privilege	0	•	0	0	0
Negative attitudes towards whistleblowers	0	•	0	0	0
Fear of bad reputation	•	©	0	©	0
Other	•	0	0	0	0

# Please specify

500 character(s) maximum

Fear of being shunned by colleagues and management (bullying/social exclusion included)  $\ensuremath{\mathsf{S}}$ 

# To your mind, what are the BENEFITS of rules obliging public and private sector organisations to protect whistleblowers?

Please rate importance: 1: very important, 2: important, 3: somewhat important, 4 not important.

	1	2	3	4	Don't know
Strengthen compliance with the law by public authorities and businesses	•	0	0	0	0
Strengthen freedom of expression	•	0	0	0	0
Help to improve companies' economic performance	©	•	0	0	0
Foster a workplace culture of transparency and accountability	•	0	0	0	0
Increase workers' motivation	0	•	0	0	0
Enhance workers' wellbeing	•	0	0	0	0
Other benefit (please specify)	•	0	0	0	0

## Please use the space below if you have further comments

500 character(s) maximum

- Protect consumers
- Protect the environment
- Ensure the proper implementation of EU law
- Prevention an detection of crime and corruption
- Protection of the financial interests of the EU
- Protection of public finances
- Protection of public health
- Ensure the functioning of the internal market
- Essential part of freedom of expression and freedom of information
- Exposing human rights abuses

## To your mind, in which areas are rules on whistleblower protection beneficial?

Please rate importance: 1: very important, 2: important, 3: somewhat important, 4 not important.

	1	2	3	4	Don't know
Contribute to the fight against fraud and corruption	•	0	0	0	0
Contribute to the proper management of public (national and EU) funds	•	0	0	0	©
Improve investors' trust	•	0	0	0	0
Contribute to the fight against tax evasion and tax avoidance	•	0	0	0	0
Enhance protection of public health and safety	•	0	0	0	0
Enhance food safety	•	0	0	0	0
Enhance the protection of the environment	•	0	0	0	0
Encourage fair competition	•	0	0	0	0
Other benefit (please specify)	•	0	0	0	0

## Please use the space below if you have further comments

#### 500 character(s) maximum

- Press and source protection
- Freedom of expression and freedom of information
- Workers' rights, including health and safety at work. Also working conditions.
- Protection of human rights

# To your mind, what are the DRAWBACKS of rules obliging public and private sector organisations to protect whistleblowers?

Please rate importance, 1: very important, 2: important, 3: somewhat important, 4 not important .

	1	2	3	4	Don't know
Encourage false reporting or over reporting	0	0	•	0	0
Undermine the general public's confidence in public institutions if information considered secret or protected is divulged by civil servants (e.g. personal tax information)	0	•	•	•	•
Undermine mutual trust in the workplace	0	0	0	•	0
Imply significant administrative burdens /costs for the private sector	0	0	©	•	0
Imply significant administrative burdens /costs for the public sector	0	0	0	•	0
Undermine trust between companies / business partners	0	0	0	•	0
Undermine trust between clients and service-providers (e.g. legal advisors, tax advisors, accountants, consultants)	0	0	0	•	0
Damage business reputation/trust in public institutions	0	0	•	0	0
Encourage the leaking of confidential know-how and business information (trade secrets)	0	0	•	0	0
Other drawback (please specify)	0	•	0	0	0

# Please use the space below if you have further comments

500 character(s) maximum

Most of the inconveniences may occur to some extent in the short term, but in the long term they will be outweighed by the overall benefits for the economy, workers, public sector and society at large. In your opinion, which of the following aspects that raise awareness of whistleblower rights and procedures are important for effective whistleblower protection?

Please rate importance, 1: very important, 2: important, 3: somewhat important, 4 not important .

	1	2	3	4	Don't know
Clear definition in law of the threats to the public interest covered by whistleblower protection	•	0	0	0	0
Clear general information and awareness raising policies by the state (e.g. information campaigns) concerning rights of whistleblowers (including on advice and assistance) and applicable procedures	•	•	•	•	©
Clear information by private or public sector organisations to their employees concerning rights of whistleblowers (including on advice and assistance) and relevant internal procedures	•	0	0	©	©
Clear information and awareness raising by trade unions concerning rights of whistleblowers (including on advice and assistance) and applicable procedures	•	©	©	©	©
Other (please specify)	•	0	0	©	0

## Please use the space below if you have further comments

#### 500 character(s) maximum

- Clarity that the substance of the whistleblower alert will also be effectively dealt with and followed up on
- The possibility of getting legal advice, psychological support and compensation for loss of income/future job prospects.

In your opinion, which of the following aspects are important for effective whistleblower protection?

Please rate importance: 1: very important, 2: important, 3: somewhat important, 4 not important

	1	2	3	4	Don't know
Channels in organisations/businesses for internal reporting of wrongdoings	•	0	0	0	0
Channels for reporting of wrongdoings to oversight institutions	•	0	©	0	0
Protection in case of disclosure to the public (e.g. media, web platforms, etc) where channels for internal reporting and for reporting to oversight institutions are not available, not functioning properly (or cannot reasonably be expected to function properly)	•	•		•	•
Proper investigation of the whistleblower reports or disclosures	•	0	0	0	0
Protection against retaliation at work	•	0	0	©	0
Protection of whistleblowers in administrative proceedings	•	0	©	•	•
Exemption of whistleblowers from criminal liability	•	0	0	0	0
Immunity from civil action for damages	•	0	0	0	0
Financial support covering the costs of legal proceedings	•	0	0	0	0
Psychological support	•	0	0	0	0
Other (please specify)	•	0	0	0	0

## 500 character(s) maximum

- Possibility for anonymous reporting
- Penalisation of those who seek to block or undermine a whistleblower alert
- The right to seek compensation if a whistleblower suffers as a result (tort)
- The possibility, as in Ireland, of seeking an injunction to prevent dismissal

In your opinion, which of the following aspects of protection against retaliation at work are important for effective whistleblower protection?

Please rate importance: 1: very important, 2: important, 3: somewhat important, 4 not important

	1	2	3	4	Don't know
Protection of confidentiality of whistleblower's data, including where latter is anonymous but identifiable	•	0	0	0	0
Protection against dismissal, e.g. interim relief to suspend dismissal, right to reinstatement in the work place, etc.	•	0	0	0	•
Protection against suspension	0	•	0	0	0
Protection against demotion	•	0	0	0	0
Protection against loss of promotion opportunities	•	0	0	0	0
Protection against punitive transfers	•	0	0	0	0
Protection against reductions in or deductions of wages	•	0	0	0	0
Protection against harassment by superiors and/or colleagues	•	0	0	0	0
Reversing the burden of proof so that, in a prima facie case of retaliation, the employer carries the burden to demonstrate that any measure taken against a whistleblower is not related to a whistle-blower's disclosure	•	0	0	0	0
Protection against blacklisting	•	0	0	0	0
Financial support to cover costs of legal proceedings	•	0	0	0	0
Compensation for dismissal or financial loss	•	0	0	0	0
Other (please specify)	0	•	0	0	0

500 character(s) maximum

- Protection also for close colleagues and familiy members

In your opinion, which of the following protection measures for third parties are important in the context of whistleblowing?

Please rate importance: 1: very important, 2: important, 3: somewhat important, 4 not important

	1	2	3	4	Don't know
Requirement that the whistleblowers reasonably believe the information they disclose to be true	•	0	©	0	0
Requirement that the whistleblowers act in a disinterested way	©	0	0	•	0
Requirement that the disclosure concerns a matter of public interest	©	0	•	0	0
Protection of the rights of the person/business affected by the report (e.g. rights of dignity, personal data, business secrets and respect of the rights of defence) including protection against abusive/malicious reports	0	0	0	0	•
Rules aimed at balancing the interest of employers to manage their organisations and to protect their interests with the right of the public to know when their interests are at risk	0	0	•	0	0
Rules aimed at balancing professional secrecy obligations with the right of the public to know when their interests are at risk	0	0	•	0	0
Other (please specify)	•	0	0	0	0

500 character(s) maximum

- Disclosures can concern internal wrongdoing that is damaging for the company or shareholders but is not related to a public interest
- Protection of business secrets are not of the same caliber as the protection of personal data, dignity & rights of defence. They should not be confounded (hence the "don't know response")
- Regarding the last 2 questions, the whole point of whistleblower protection rules are precisely to re-establish the balance, since whistleblowers are at clear disadvantage

# Existing rules and their impacts

- \*Do you know of rules in place in your country of residence (private citizens) or establishment (for organisations) on the protection of whistleblowers?
  - Yes
  - No

#### Please use the space below if you have further comments

500 character(s) maximum

There is no specific whistleblower legislation in Belgium, as far as we know.

Whistleblowers enjoy very different levels of protection across the various EU countries, and in some EU countries they enjoy limited or no protection at all. In your opinion, what are the <u>negative impacts</u> likely to result from the absence of - or the insufficient - whistleblower protection in some EU countries <u>f</u> or other EU countries and the EU as a whole?

Please rate likelihood, 1: very likely, 2: likely, 3: somewhat likely; 4 unlikely.

	1	2	3	4	Don't know
Negative impact on the protection of the public interest also of those Member States providing stronger whistleblower protection or of the public interest of the EU as a whole (in areas such as the fight against fraud and corruption, tax evasion and tax avoidance, misuse of personal data and market abuse, protection of public health and safety, food safety and the environment, protection of fair competition)	•	•	•	©	•

Negative impact on the protection of the financial interests of the EU (both as regards EU expenditures, for example fraud to EU grants, as well as EU revenues, for example fraud to customs duties)	•	0	•	•	©
Negative impact on the well-being of workers whose companies move from a Member State offering a higher level of whistleblower protection to a Member State with lower or no protection	•	0	•	•	•
Negative impact on the <u>cross-border</u> <u>mobility</u> of workers who would be reluctant to move from a Member State with a higher level of whistleblower protection to one with lower or no protection	0	•	•	•	•
Negative impact on the <u>freedom of</u> <u>establishment</u> of companies which would be reluctant to move from a Member State offering a higher level of whistleblower protection to a Member State with lower or no protection (resulting in a weaker culture of integrity and accountability and lower investors' trust)	0	•	•	•	•
Negative impact on the freedom of establishment of companies which would be reluctant to move to a Member State offering a higher level of protection of whistleblowers (e.g. where the introduction of relevant arrangements may imply significant administrative costs due to necessary changes in the business model)	•	©	©	©	©
Negative impact on the <u>free movement of capital</u> , because investors would be reluctant to invest in companies established in a Member State with low or no protection	0	0	•	0	0
Negative impact on the free movement of capital, because investors would only invest in companies established in a Member State with low or no whistleblower protection (e.g. where the introduction of relevant arrangements may imply significant administrative costs)	0	•	•	•	•

Distortion of competition at EU level resulting from the lower level of legal compliance with relevant rules, and of integrity and accountability in Member States where there is lower or no whistleblower protection	•	•	0	•	•
Other negative cross-border impact (please specify)	•	0	0	0	•
There are no such negative impacts	0	0	0	0	0

500 character(s) maximum

- Other negative cross-border impacts include the environment one country could suffer if a neighbouring country is the source of pollution but nobody is able to denounce it.
- Consumers are also negatively affected if products or food are produced in a country without whistleblower provisions.

In your opinion, what are the <u>positive impacts</u> likely to result from the absence of whistleblower protection in some EU countries <u>for other EU countries</u> and the EU as a whole?

Please rate the likelihood: 1. very likely, 2. likely; 3. somewhat likely; 4. unlikely

	1	2	3	4	Don't know
Positive impact on the protection of the <u>public</u> <u>interest</u> also of those Member States providing weaker or no whistleblower protection or of the public interest <u>of the EU</u> <u>as a whole</u> (because of spill-over effects, .e.g. incentive for Member States to compete)	©	•	•	•	©
Positive impact on the well-being of workers whose companies move from a Member State offering a lower level of whistleblower protection to a Member State with higher level of protection	•	•	•	0	0
Positive impact on the <u>cross-border mobility</u> of workers who would be incentivised to move from a Member State with a lower level of whistleblower protection to one with higher level of protection	0	•	•	•	0
Positive impact on the <u>freedom of establishment</u> of companies which would be incentivised to move from a Member State offering a higher level of whistleblower protection to a Member State with lower or no protection (e.g. due to administrative burden and costs).	©	•	©	•	©
Positive impact on the <u>free movement of capital</u> , because investors would invest in companies established in a Member State with low or no protection (e.g. less administrative burden or costs)	0	•	0	0	©
Other positive cross-border impact (please specify)	0	0	0	0	•
There are no such positive impacts	•	0	0	0	0

Please use the space below if you have further comments

50	00 character(s) maximum

# Need for minimum standards

Considering what you have indicated as important aspects for effective whistleblower protection, in your opinion who should establish legally binding minimum standards on these aspects?

- No legal obligation needed
- Solely national legislation
- EU legislation (in conjunction with national legislation)
- No opinion

In which area should the EU offer (more) support to the Member States to provide whistleblower protection:

	Strongly agree	Agree	Neutral	Disagree	Strongly disagree
Protection of public health and safety	•	0	0	0	0
Protection of food safety	•	0	0	0	0
Protection of environment	•	0	0	0	0
Protection of energy supply	•	0	0	0	0
Fight against tax evasion and tax avoidance	•	0	0	0	0
Fight against anti- competitive practices (cartels etc.)	•	0	0	0	0
Increase of accountability and transparency in industry and business	•	0	0	0	0
Fight against fraud and corruption	•	0	0	0	0
Good management of public (national and EU) funds	•	0	0	0	0
Other (please specify)	•	0	0	0	0

## 500 character(s) maximum

- Whistleblower protection is relevant for the proper implementation of EU laws and policies so this could also cover, inter alia, fisheries, cohesion policy, the eurozone, agriculture, etc.

Please indicate, for which of the minimum standards within any potential **EU legislation** you would consider horizontal, generally applicable, whistleblower protection and/or sectorial legal provisions more effective. EU sectorial legal provisions refer to the areas in which the EU should offer support to the Member States, as indicated in the previous question.

	EU horizontal legal provisions	EU sectorial legal provisions	A combination of EU horizontal and sectorial provisions	A combination of EU and national legal provisions	No opinion
Channels in an organisation/business for reporting of wrongdoing	•	•	0	•	•
Channels for reporting to relevant public regulatory bodies (i.e. regulatory agencies in specific sector)	•	•	©	•	•
Channels for reporting to horizontal independent body (e. g. ombudsman)	•	0	•	•	0

Channels for reporting to sectorial independent body (e. g. concerning financial services, energy, taxation, etc.)	•	©	©	©	©
Channels for reporting to law enforcement (e. g. police, prosecution)	•	0	0	•	0
Protection in case of disclosure to the public (media, web platforms, etc) where internal reporting and reporting to oversight institutions are not available, not functioning properly or cannot reasonably expected to function properly.	•	•	•	•	•
Right of workers to be informed on the whistleblowing provisions and procedures applicable at the specific workplace	•	©	•	•	•

Procedure that grants whistleblowers an official status (with rights of information)	•	©	•	•	©
Procedure to inform whistleblowers on regular basis about the status of the follow-up to their report	•	©	•	•	•
Rules for contact of whistleblowers with the investigation authority before, during and after an investigation	•	©	©	©	•
Rules on whistleblowers' access to the file or to documents in the file	•	©	0	•	0
Proper investigation of the relevant reports and disclosures	•	0	0	0	0
Protection of the confidentiality of the whistleblower's data	•	0	0	0	0
Protection of the rights and interests of third parties implicated	•	0	0	0	0

Protection of whistleblowers against retaliation at work	•	•	•	•	0
Protection of whistleblowers in administrative proceedings	•	•	•	•	0
Immunity from civil action for damages	•	0	0	0	0
Exemption of whistleblowers from criminal liability	•	•	•	•	0
Financial support covering the costs of legal proceedings	©	0	•	•	0
Financial or other types of rewards	0	0	0	•	0
Psychological support	•	0	0	0	0

Other minimum standard (please specify)	©	•	•	•	•	
---	---	---	---	---	---	--

#### 500 character(s) maximum

In general, there should be minimum unform standards established for the protection of whistleblowers and the follow up of their cases, and these standards should be collected in a horizontal framework, but of course Member States should be able to complement these with further protections in line with the national context. EU action on whistleblower protection should seek to establish a baseline from which Member States can add provisions to further improve the situation of whistleblowers.

Please upload here any additional position paper or background information.

The optional document may serve only as additional background reading to better understand your position, so shall not replace the response to the questionnaire.

16e9367c-2f82-4d6a-bd6c-6f69ae6593b9
/2017\_05\_22\_WB\_Legislation\_EU\_Powers\_\_V\_Abazi\_\_Final.pdf
4e5aa40f-ac09-47ca-9218-41a36d3fe67e
/Arguments\_for\_EU\_action\_to\_protect\_whistleblowers\_final\_v2.pdf

# **Background Documents**

bg\_background\_document.pdf (/eusurvey/files/dbcd7674-9489-4e7b-9528-0e36912a9a50)

 $\underline{\text{cs\_background\_document.pdf}} \ (\text{/eusurvey/files/8d0a9439-5025-4733-a4ad-05649e67cb0a})$ 

da background document.pdf (/eusurvey/files/68c4ee5e-8eb7-4781-aa9f-6148a77cec67)

de\_background\_document.pdf (/eusurvey/files/df7a1a91-557d-4817-af25-c4015402acf3)

el\_background\_document.pdf (/eusurvey/files/33b10676-4ec6-4d65-9901-1bc01e5b80c0)

en\_background\_document.pdf (/eusurvey/files/469bbe99-1f78-40f7-8bd9-b9738c3ca6a3)

es background document.pdf (/eusurvey/files/d0489d65-84f6-44c7-86b1-f0a110613d3e) et\_background\_document.pdf (/eusurvey/files/ddfdd7be-2e41-4b34-9a0a-2a44c018e1c4) fi\_background\_document.pdf (/eusurvey/files/21f4ec83-cda5-4d21-b0cd-a7f7516eb61a) fr background document.pdf (/eusurvey/files/cdd360a8-b303-40ea-b20b-7ff20efe9179) hr\_background\_document.pdf (/eusurvey/files/540597ce-7b4e-4eaf-b2fb-5338e48aca6b) hu\_background\_document.pdf (/eusurvey/files/656e23d9-a21d-4810-89db-b3645602c929) it background document.pdf (/eusurvey/files/3a0cc23b-460d-44dd-80dc-a1cf83f90d7b) lt\_background\_document.pdf (/eusurvey/files/67021a15-e504-4a01-89f2-a69c9cb9df4f) lv\_background\_document.pdf (/eusurvey/files/09b71b2d-68ab-46ef-959d-474f5a619160) mt\_background\_document.pdf (/eusurvey/files/c1e79664-85d6-46ae-9a63-5f720d7cf67e) nl\_background\_document.pdf (/eusurvey/files/28b17879-9a10-48ca-8f27-4febb750a04f) pl\_background\_document.pdf (/eusurvey/files/8e79486a-82dc-4f5e-8cee-2380d9d66ebb) pt background document.pdf (/eusurvey/files/1ee7314b-951e-442c-8c35-e108df0b44db) ro background document.pdf (/eusurvey/files/b62bdfd1-6c34-41d1-92fb-ebfff8ecfe75) sk\_background\_document.pdf (/eusurvey/files/f59e60f8-5379-479d-8cc3-1629f9b05138) sl\_background\_document.pdf (/eusurvey/files/53941eec-95b9-442a-93ff-e3cf22fb3e0a) sv background document.pdf (/eusurvey/files/d34b1fd4-f80a-4bfc-9bc6-bea7dc3175c2)

#### **Contact**

JUST-C2-CHARTE@ec.europa.eu